

OFFICE OF ACQUISITION MANAGEMENT
Sole Source Justification (SSJ)
Simplified Procedures for Certain Commercial Items
Exceeding the Simplified Acquisition Threshold (SAT)
FAR Subpart 13.5, including Brand Name

J&A-19-0208

Pursuant to the requirements under the authority of simplified procedures for commercial items at 41 U.S.C. 1901 as implemented by Federal Acquisition Regulation (FAR) Subpart 13.501 and consistent with the content requirements of FAR 6.303-2.

1. Agency and Contracting Activity.

The U.S. Department of Homeland Security (DHS), U.S. Immigration and Customs Enforcement (ICE), Office of Acquisition Management (OAQ), Investigations and Operations Support Dallas (IOSD), proposes to enter into a contract on behalf of the Office of Professional Responsibility (OPR) on a basis of other than full and open competition.

2. Nature and/or description of the action being approved.

- (a) Type of action: Firm-Fixed-Price (FFP) Purchase Order
- (b) Amount the current J&A is justifying: \$3,399,990
- (c) Brief Description: OAQ intends to procure, on a sole-source basis, threat risk mitigation and monitoring services. This action is being taken pursuant to the authority of FAR 13.501. The vendor listed below is the only company that can provide the required services.

Thomson Reuters Special Services, LLC (TRSS)
1410 Spring Hill Road, Suite 140
McLean, VA 22102

3. Description of Supplies/Services. Describe the supplies or services to be acquired. Provide the estimated total value (including options, if any).

This service will provide diligent and proactive vulnerability assessments, subject matter expertise and continuous monitoring to ascertain possible threats targeted at the ICE Director, ICE Senior Officials and other designated ICE personnel and their respective family members who are the target of threats. The primary intent of this effort is the search of electronic information contained in databases proprietary to TRSS to identify possible threats and risks associated with ICE personnel.

The service provides access to proprietary content database subscriptions, as well as the delivery of customized information in various reporting formats to support investigative operations that aid the security and protection of ICE facilities and personnel. TRSS proprietary databases provide law enforcement with the ability to access various databases such as real-time incarceration and arrest records that provide information necessary to produce actionable investigative leads. TRSS uses its proprietary databases to systematically analyze, consolidate, and prioritize information into possible threat categories, and produce a

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single statistical threat report. This report allows TRSS personnel to offer some immediate and systematic analysis of a possible threat to an ICE employee.

The anticipated period of performance is a 12-month base period and (2) two, 12-month option periods.

Period	Time	Total
Base	12 mos.	\$1,100,000
Option Year 1	12 mos.	\$1,133,000
Option Year 2	12 mos.	\$1,166,990
Total		\$3,399,990

4. Identification of the authority.

This action is being taken under the authority of Simplified Procedures for Commercial Items, 41 U.S.C. 1901, Simplified Acquisition Procedures, as implemented by FAR 13.501 and 6.302-1. Only one responsible source and no other supplies or services will satisfy agency requirements.

5. Demonstration that the proposed contractor's unique qualifications or the nature of the acquisition requires use of the authority cited.

ICE OPR has identified TRSS as the only vendor capable of aggregating, analyzing, prioritizing, and recording and reporting information from their proprietary data sources regarding information leading to possible threats against ICE personnel. TRSS provides access to unique proprietary databases to include CLEAR, World-Check, and the Threat Intelligence Portfolio that allow automated and expansive searches or queries of the internet, dark web, and records data using to manage adverse information associated with a given ICE employee.

OPR requires this capability to identify and locate persons of interest, victims, events, assets, and other critical facts. These combined capabilities will allow the agency to quickly build a full picture of a person of interest through finding contact and location information, identifying associations, making connections between individuals, activities, locations, and more with the most recent and relevant information updated frequently. This saves OPR Security Analysts critical time in investigations and ultimately impacts the safety and the protection of ICE facilities and personnel. Continuous alerting from these databases is also critical in supporting OPR's responsibilities to ensure that threats to ICE Personnel are mitigated.

TRSS has been identified as the only vendor capable of providing ICE OPR with consolidated analytical threat reports generated from its proprietary databases needed to make immediate threat level determinations and actions associated with adverse information against ICE personnel. Other sources researched lacked the capacity and access to key proprietary or public databases such as the real-time arrest and incarceration records databases and thus would not be able to provide

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required data query from these sources. TRSS is the only vendor that can offer the aggregation and analytical services related to these sources that OPR requires.

6. Description of efforts made to ensure that offers are solicited from as many potential sources as is practicable.

A Special Notice of Intent to Sole Source was posted to the Federal Business Opportunities website on August 15, 2019 and only two interested parties contacted the Government with follow up inquires.

7. Determination by the contracting officer that the anticipated cost to the Government will be fair and reasonable.

The Contracting Officer will conduct price analysis to determine whether the proposed price will be fair and reasonable based on market research, available published price listings, and past awards for a contractual effort with a similar scope.

8. Description of market research.

Market research has identified several vendors offering some form of threat risk mitigation and monitoring services capability; however, the Government determined that none possess the access to proprietary products required by the Statement of Objectives.

9. Any other facts supporting the justification.

In 2017, an award was previously made to Thomson Reuters Special Services, LLC on a sole source basis for a six-month period to provide daily Proactive Threat Monitoring on newly emergent threats on as many as 100 ICE personnel. At the conclusion of the six-month sole-source award, ICE OAQ attempted to compete the effort in August of 2018 resulting in an award to Giant Oak, Inc. For the past year this contractor has been performing similar services, however, that vendor has not been able to duplicate the same actionable investigative leads without access to TRSS's proprietary databases. Based on this experience, the Government concludes that only TRSS, through its proprietary databases, is the only vendor capable of consolidating and reporting particular risk and threat related electronic information unique to the needs of ICE OPR.

10. A listing of the sources, if any that expressed, in writing, an interest in the acquisition.

1. Thomson Reuters Special Services, LLC (TRSS)
2. Giant Oak, Inc.

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11. A statement of the actions, if any, the agency may take to remove or overcome any barriers to competition before any subsequent acquisition for supplies or services required.

OPR is continuing to search for information from industry on new technology, which would overcome the proprietary aspects of the restrictions associated with TRSS' unique databases. Several service providers for law enforcement databases were considered or have been previously contacted but have been determined to be insufficient to meet the government's requirements.

12. DHS intends to post the requirement pursuant to FAR 13.501(a)(1)(iii) and 6.305(a).

This justification and approval will be posted to the Federal Business Opportunities website within 14 days after award. In accordance with HSAM 3005.102, DHS Management Directive 11042.1 and ICE Policy Manual 4003.1 Safeguarding Law Enforcement Sensitive Information (Directive 5-2.0), some information that has been designated as Law Enforcement Sensitive (LES) may be redacted to protect investigative resources.

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13. Contracting Officer's Certification.

I certify that the data supporting the recommended use of other than full and open competition is accurate and complete to the best of my knowledge and belief.



Digitally signed by LOUIS A
OJEDA
Date: 2019.09.19 14:49:05 -05'00'

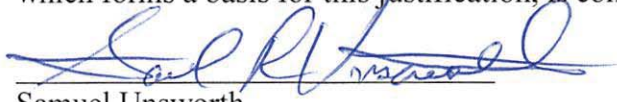
Louis A. Ojeda
Contracting Officer

19 SEP 19

Date

14. Technical/Requirements Personnel Certification.

I certify this requirement meets the Government's minimum need and that the supporting data, which forms a basis for this justification, is complete and accurate.



Samuel Unsworth
Technical Representative/COR

9/19/2019

Date

15. Approval.

Sarah J. Todd
Procuring Activity Advocate for Competition

Date