



ACQUISITION DIRECTORATE

DEPARTMENT OF DEFENSE  
WASHINGTON HEADQUARTERS SERVICES  
1155 DEFENSE PENTAGON  
WASHINGTON, DC 20301-



LIMITED SOURCE JUSTIFICATION FOR  
CLEAR SUBSCRIPTIONS

1. **Contracting Activity.** The Contracting Activity is the Department of Defense (DOD), Washington Headquarters Services (WHS), Acquisition Directorate (AD), Enterprise Security Services Directorate (ESSD). The Requiring Agency is the Pentagon Force Protection Agency (PFPA).
2. **Nature and/or description of action being approved.** PFPA is requesting approval of a sole source General Services Administration (GSA) delivery order to West Publishing Corporation for CLEAR record resource database services. This database will be used to support and conduct investigations and gather intelligence to assist with security and protection of the Pentagon Reservation facilities and personnel. This action will be a firm-fixed price delivery order utilizing Fiscal Year (FY) 2019 Operations and Maintenance (O&M) funding with a total estimated value of \$[REDACTED].
3. **Description of the services required meeting the agency's needs.** PFPA has a requirement to procure a law enforcement research database with the ability to aggregate public records. PFPA needs a resource which uses the power of billions of data points in these public records to help law enforcement in identifying and locating persons of interest, victims, businesses, assets, and other critical facts. Agents and officers also require license plate recognition capability that will combine national data with nationwide Vigilant Solutions data. This will enable law enforcement to take vehicle-involved investigations to a more precise level even with partial data (i.e. partial plates, geographic landmarks, and vehicle associations). These combined capabilities will allow the agency to quickly build a full picture of a person of interest through finding contact and location information, identifying associations, making connections between individuals, activities, locations, and more with the most recent and relevant information updated frequently. This saves investigators and analysts critical time in investigations and ultimately impacts officer safety and the protection of the Pentagon Reservation, its facilities, and personnel.

Thomson Reuters CLEAR enables users to locate people, assets, businesses, affiliations, and other critical facts. The database makes important connections between individuals, incidents, activities, and locations and generates comprehensive reports on the party or organization of interest.

This database provides the unique ability to access incarceration and arrest records in real-time; identify level of risks; track and access cell phone data; access utility data records; access credit reporting bureau information; provide real-time vehicle registration data; recognize license plates and related info; identify fraudulent addresses; search social networking sites, blogs, and watch-lists; provide daily alerts of subject activity; provide key attributes and information from multiple sources for a subject; link searching (search within search results); provide Entity Resolution Database (ERD) technology; search without limitation of partial and incomplete data, misspellings, etc.; present search results by relevancy; identify sources of search returned data; customize reporting; provide license plate recognition with associated links/data; and generate link-chart and map views of saved data. Thomson Reuters CLEAR is the only product that can provide the necessary database to accomplish the Pentagon Force Protection Agency mission.

4. **Period of performance.** The anticipated period of performance (POP) is for a 12-month base period and four 12-month option period.



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Performance Period	Dates	Amount
Base Period	November 1, 2018 – October 31, 2019	\$ [REDACTED]
Option Period 1	November 1, 2019 – October 31, 2020	\$ [REDACTED]
Option Period 2	November 1, 2020 – October 31, 2021	\$ [REDACTED]
Option Period 3	November 1, 2021 – October 31, 2022	\$ [REDACTED]
Option Period 4	November 1, 2022 – October 31, 2023	\$ [REDACTED]
<b>Total</b>		\$ [REDACTED]

- Authority and supporting rationale.** FAR 8.405-6(a)(1)(i)(B), only one source is capable of providing the supplies or services required at the level of quality required because the supplies or services are unique or highly specialized. Thomas Reuters is the only authorized provider of the CLEAR subscriptions listed on the GSA website. Defense agencies are mandated by the Defense Federal Acquisition Regulation Supplement (DFARS) Subpart 208.7402 'to fulfill requirements for commercial software and related services, such as software maintenance, in accordance with the Federal Supply Schedule. West Publishing Corporation is the sole vendor to provide CLEAR under GSA Schedule.
- Determination by the contracting officer that the anticipated order represents the best value to the Government.** I hereby determine that the anticipated price for this order will be fair and reasonable. The techniques identified at FAR 15.404-1, "Proposal Analysis Techniques," will be used to ensure award will be at fair and reasonable prices. Proposed pricing will be evaluated for fair and reasonable against GSA catalog pricing. Upon receipt of proposal and this analysis complete, the contracting officer will make the determination of fair and reasonable pricing prior to award.
- Description of the market research conducted and the results or a statement of the reason market research was not conducted.** A search of the GSA Advantage and open market was conducted. Websites revealed that CLEAR is available on both contract vehicles, but West Publishing Corporation is the only provider on GSA.
- Any other facts supporting the use of other than full and open competition.** Procuring a single database like CLEAR, saves the government money due to the ability to obtain all information in one database rather than several to acquire the same information.
- A statement of the actions, if any, the agency may take to remove or overcome any barriers to competition before.** PFPA is continuing to search for information from the industry on new technology, which would overcome the proprietary aspects of the restrictions described in section 4 above. Several service providers for law enforcement databases were considered but found insufficient for PFPA investigation requirements.



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10. **Technical/requirements Personnel Certification.** I certify the data supporting the recommended use of other than full and open competition is accurate and complete to the best of my knowledge and belief.

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 \_\_\_\_\_

Paris B. LaCaria  
 Pentagon Force Protection Agency (PFPA)

\_\_\_\_\_ Date

11. **Contracting Officer's Certification.** I certify that the data supporting the recommended use of other than full and open competition is accurate and complete to the best of my knowledge and belief.

\_\_\_\_\_

Isiah Mack  
 Contracting Officer/Branch Chief, WHS/AD/ESSD

\_\_\_\_\_ Date